

Opportunities and Limitations in the Regulatory Framework





ZonMw



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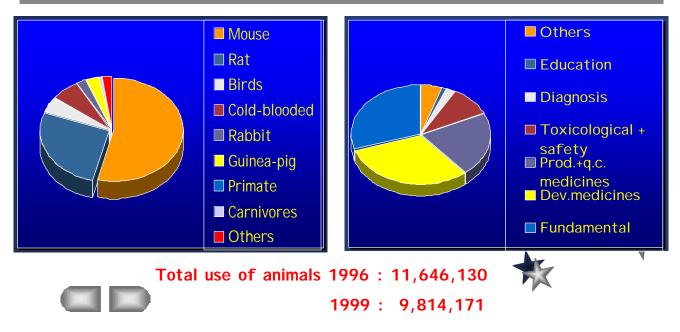
What I will discuss today



- For what purposes are animals being used and what are the numbers?
- Which % of these animals are used for regulatory purposes and what are the characteristics of regulatory testing?
- What exactly are 'Alternatives to Animal Testing' and why are these methods needed?
- What has been the result of our search for alternatives in the regulatory framework?
- What are the obstacles in the development, acceptance and implementation of alternatives in the regulatory framework?
- Which recommendations can be given?

Statistics on the use of animals in the MS of the European Union: specification for purposes and classes of animals (1999)

Council Directive 86/609/EEC on the Approximation of Laws, Regulations and Administrative Provisions of the Member States Regarding the Protection of Animals Used for Experimental and Other Scientific Purposes (1986)



Statistics on the use of laboratory animals in The Netherlands: % of use for regulatory testing

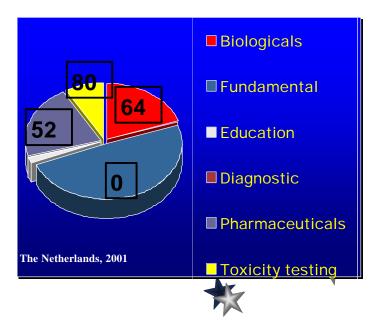
Tests performed for regulatory purposes (registration, batch release, etc.)

- Pharmaceuticals
- Toxicity testing (e.g. foodadditives, agrochemicals,cosmetics, etc.)
- Medical devices
- Biologicals (Vaccines, hormones,

blood products, monoclonal antibodies, etc.)

Guidelines for regulatory testing

provided by organisations such as OECD, Ph.Eur., WHO, EMEA, FDA, etc.





Animal testing for regulatory purposes :

Characteristics

Characteristics of animal tests for regulatory purposes

- Tests are performed routinely and quite often large numbers of animals are used per test
- Test guidelines are based on consensus and on strict protocols (the 'Cooking book scenario')
- High level of pain and distress
- Test guidelines have the tendency to expand and new research areas are added

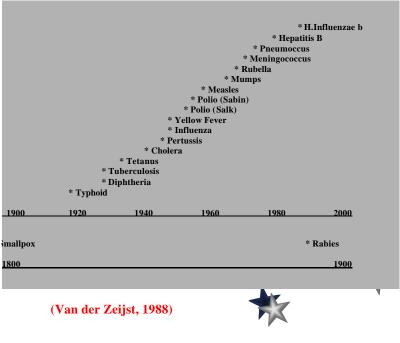


% of experiments with
severe pain & distressPharmaceuticals: 3%Toxicity testing: 10%Diagnostic testing: 0%Education & Training: 0%Fundamental research: 5.4%Biological products: 17%

EU Chemicals policy (REACH), endocrine disrupters, new vaccines, etc

Has the use of laboratory animals been beneficial?







Intrinsic problems of animal experiments

- Economic (time and cost)
- Scientific (standardisation, extrapolation, reproducibility)
- Ethical (what right do we have?)

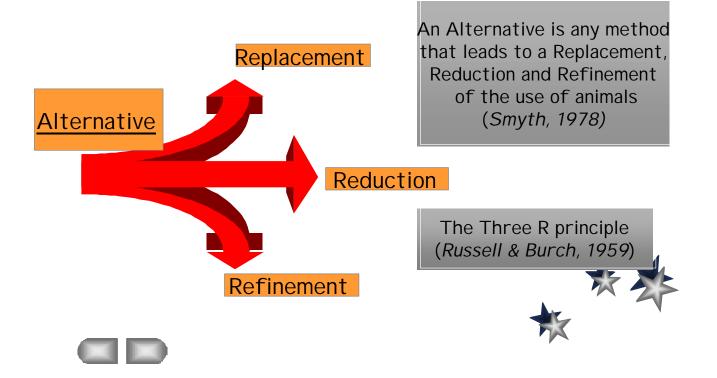


Assayed T potency Mouse strain Assayed potency (IU/ml) NIH 223 CFW 185 CDF1 142 BALB/c 105 Hardegree et al. (1972)

Influence of mouse strain on

The Principle of the Three Rs





Council Directive 86/609/EEC

Council Directive 86/609/EEC on the Approximation of Laws, Regulations and Administrative Provisions of the Member States Regarding the Protection of Animals Used for Experimental and Other Scientific Purposes (1986)

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Art. 7 (2)

An experiment shall not be performed if another scientifically satisfactory method of obtaining the results sought, not entailing the use of an animal, is reasonably and practically available

Art. 7 (3)

In a choice between experiments, those which use the minimum number of animals, cause the least pain, suffering, distress or lasting harm and which are most likely to provide satisfactory results shall be selected

Art. 23 (1)

The Commission and Member States should encourage research into the development and validation of alternative techniques which could provide the same level of information as that obtained in experiments using animals but which involve fewer animals or which entail less painful procedures, and shall take such other steps as they consider appropriate to encourage research in this field



3Rs support by the regulatory and scientific community

'Testing in animals cannot be eliminated at present, but every effort should be made to discover, develop and validate alternative testing systems' (OECD, 1982)

'The European Pharmacopoeia has developed a policy for promoting animal welfare when preparing and revising pharmacopoeial control methods' *(Ph.Eur., 1999)*

"....ESF strongly endorses the principles of the "Three Rs".

European Science Foundation (2000): Policy on animals in research.

Establishment of the European Centre for the Validation of Alternative Methods (ECVAM) by the European Commission (1992)

Various statements in the White Paper "Strategy for a Future Chemicals Policy that endorse a 3Rs approach. European Commission (2001)



Alternatives : the 3Rs Approach

Replacement alternatives:

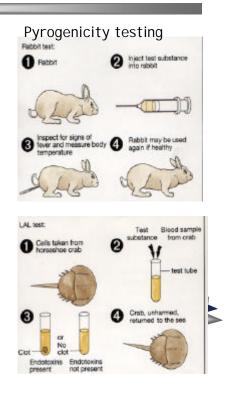
Tissue culture techniques (= in vitro method) Physico-chemical & immunochemical methods Computer models Use invertebrate organisms Human volunteers

Reduction alternatives:

Test optimalisation and standardisation, Improved statistical methods

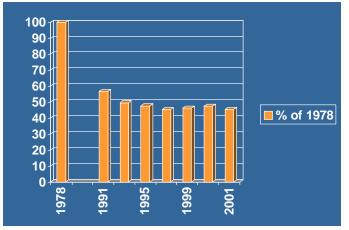
Refinement alternatives:

Anesthesia and analgesia Humane endpoints I mproved housing (environmental enrichment)

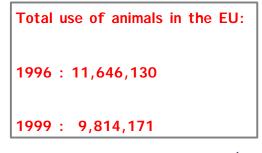


The use of laboratory animals in the EU/the Netherlands

The use of animals in the Netherlands 1978 - 2001

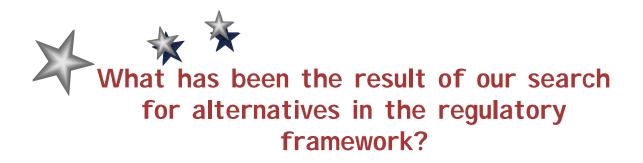












"....so little progress has been made in replacing experiments on animalswith alternative methods, which calls into question whether all reasonable endeavours have been made....."

(European Parliament)



The Frustration: Cosmetic Testing [5109

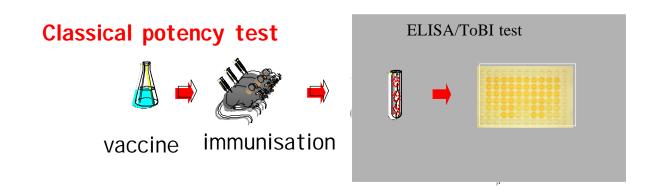
- Draize eye irritancy test in rabbits : target of animal welfare organisations for more than 20 years
- European Parliament resolution adoption calling for an end to animal testing for cosmetics.
- 6th Amendment to Cosmetics Directive (1993): ban on the sale of cosmetics tested on animals as from 1 January 1998, on the condition of scientific validation.
- Several collaborative studies on in vitro alternatives to Draize eye test : studies did not result in a validated method.
- Two postponements (2000 and 2002) of date of ban.
- 7th Amendment to Cosmetic Directive (Council Dir. 76/768/EEC). Sales ban and animal testing ban not until 2009. Sales ban two parts.



3Rs successes in Regulatory testing

Product Chemicals		Test Corrosivity testing Photoirritation sensitisation LD50 test	Alternative EpiDerm, EPISKIN, TER 3T3 NRU assay LLNA test FDP, UDP, ATC
Product		Test	Alternative
Hormones :	I nsulin HGH Oxytocin Calcitonin All products All products etc.	Mouse convulsion test (P) Rat Tibia test (P) Rat Uterus test (P) Rat serum test (P) Rabbit Pyrogenicity test (S) Test for depressor subst. (S)	HPLC HPLC HPLC HPLC LAL test deleted
Vaccines :	All human All products Diphtheria Tetanus Erysipelas Rabies Hepatitis B All products	Abnormal tox. Test (S) Lethal endpoint tests G-P. safety test Mouse/G-P challenge test (P) Mouse challenge test (P) Mouse challenge test (P) challenge test (P) Rabbit pyrogenicity test (S) graph in preparation	deleted humane endpoint cell culture test ELISA/TOBI (1) ELISA ELISA ELISA LAL test

Reduction/Refinement in vaccine potency testing: Serological methods



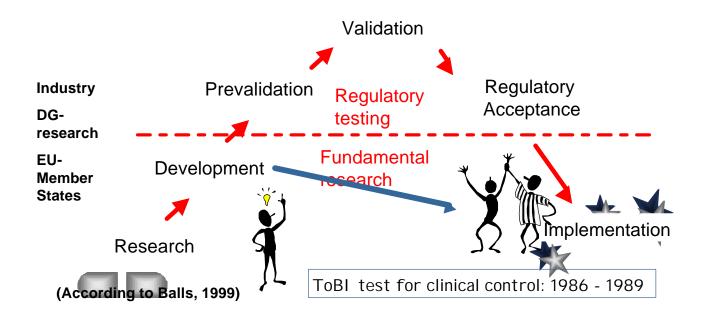
Study started in 1986. Acceptance by European Pharmacopoeia Commission to be expected in 2004.



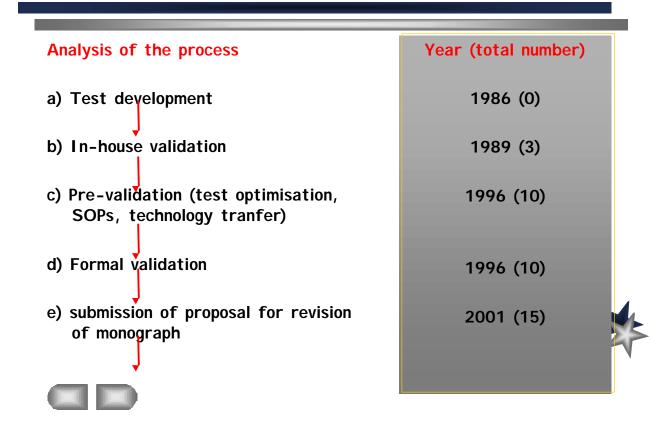


Regulatory testing and Three Rs: from development to implementation. Key steps

ToBI test for tetanus vaccine potency testing: 1986 - > 2003



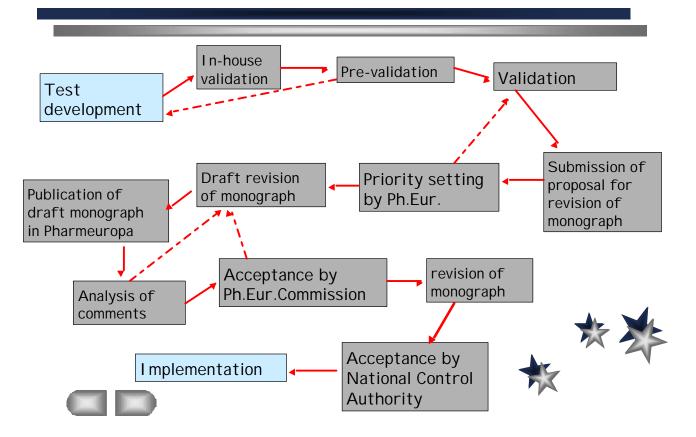
From test development to test implementation in regulatory testing; The tetanus case study (1)



From test development to test implementation in regulatory testing; The tetanus case study(2)

Analysis of the process	Year (total number)
f) Priority setting	2001 (15)
g) Draft revision of monograph	2002 (16)
h) Publication in Pharmeurope	2002 (16)
i) Analysis of comments	2003 (17)
j) Acceptance by Ph.Eur.Commission	2004 (?)
ل k) Acceptance by National Control Authoruty	200? (??)
I) Implementation	200? (??)

Ph.Eur. Process from Test development to test implementation



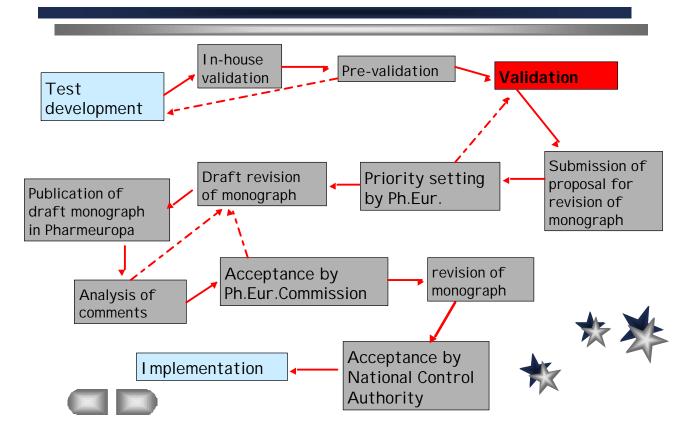
Obstacles: Development

- No scientific tools available
- Financial limitations
- Low priority in institutional key activity programs
- negative cost-benefit balance (e.g. industry)





Ph.Eur. Process from Test development to test implementation



Obstacles: Validation

- The animal model as the 'Gold standard' (rabies vaccine potency testing, Draize eye test, pertussis vaccine potency testing, etc)
- Costs of validation studies
- Logistics of validation studies
- Communication to regulatory bodies



Eur.Phar./ECVAM Collaborative Study to the Use of in-vitro Serological Test Systems for Potency Testing of Tetanus Toxoid Vaccines for Human Use

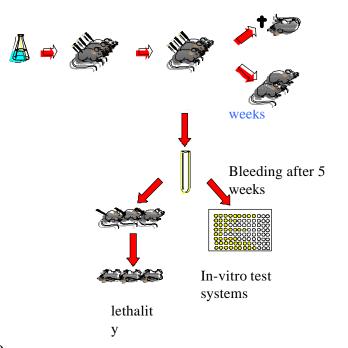
DESIGN STUDY

Management: 4 partners/2 bio-statisticians

Study was divided in 4 phases

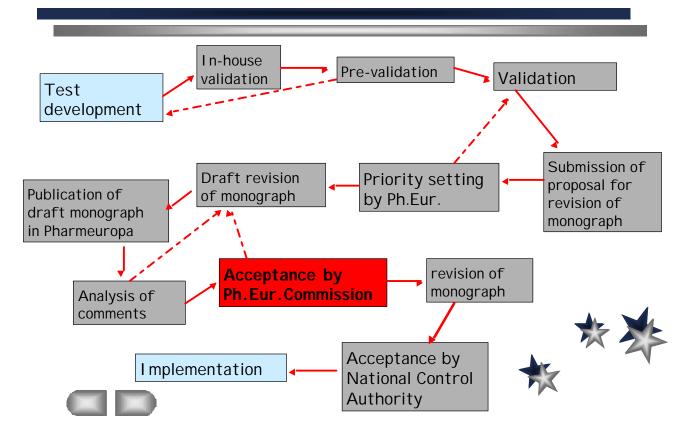
Pre-validation	:4 laboratories
Phase 1	: 3 laboratories
Phase 2	: 3 laboratories
Phase 2b	: 2 laboratories
Phase 3	: 26 laboratories

- **Time required** : approx. 4 years
- Costs : approx. 1 million EURO



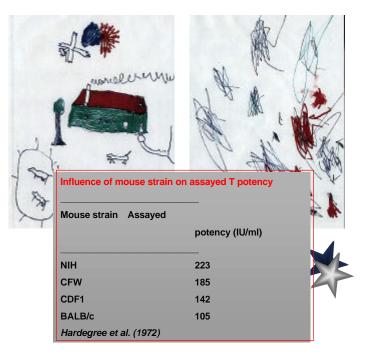
POTENCY TEST

Ph.Eur. Process from Test development to test implementation

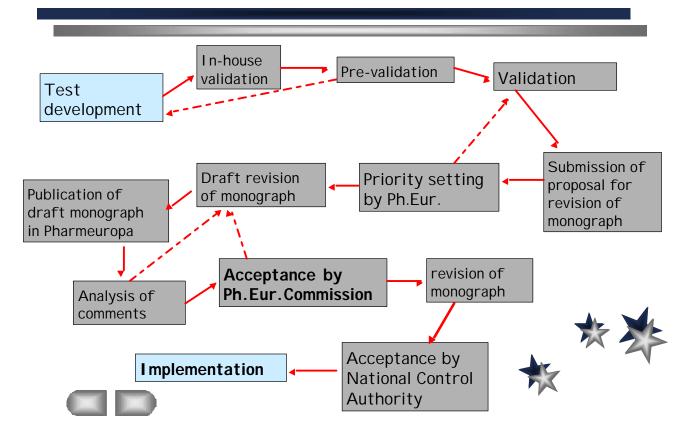


Obstacles: Acceptance

- Acceptance as a scietific and political process
- Meeting frequency of experts groups, commissions, etc.
- Psychological barrier of accepting data of in vitro tests

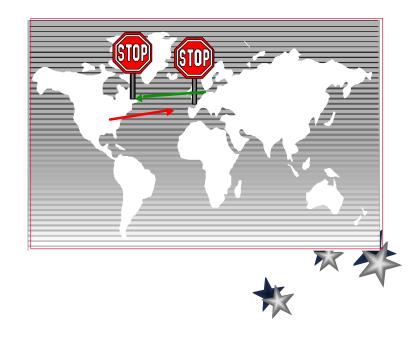


Ph.Eur. Process from Test development to test implementation



Obstacles: Implementation

- Lack of training
 (www.vaccinetraining.com)
- Need for specific reagents (manufacturer dependency, patenting problems, etc.)
- Financial consequences
- Lack of harmonisation





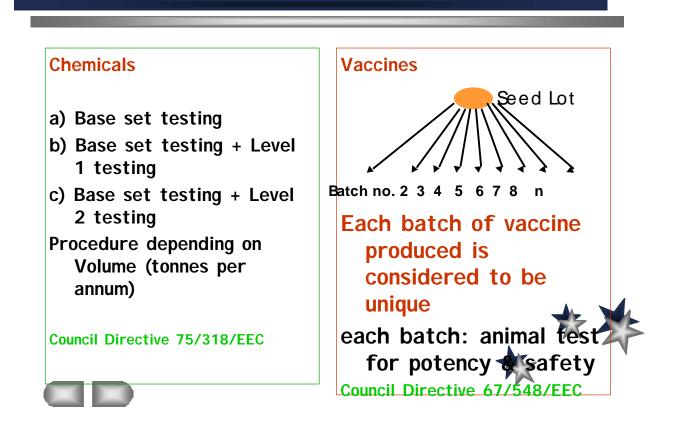
Conclusions

The process from test development to test implementation will continue to be frustrating, tedious and ineffective if in the future we continue to :

- provide limited financial resources for 3Rs research and validation
- consider test harmonisation the only way forward
- validate our new 3Rs methods according to inflexible guidelines
- stick to our rigid testing strategies



The rigid testing strategy

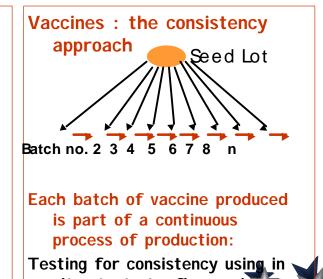


The rationale testing strategy

Chemicals: the tiered testing approach

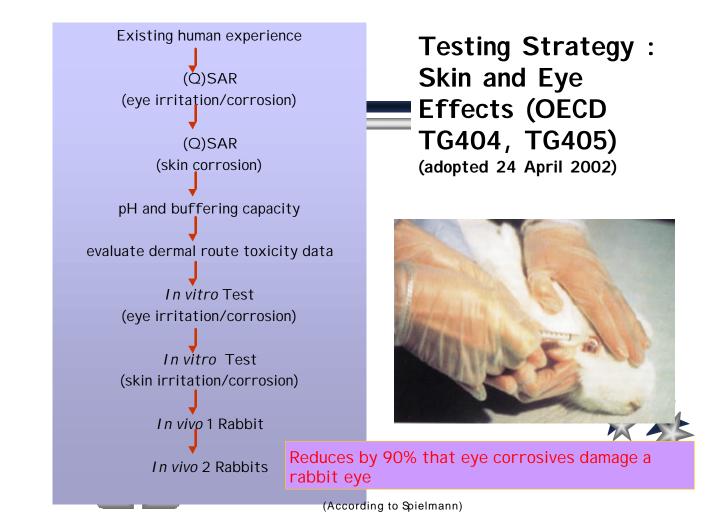
Testing is not based on a fixed set of guidelines but is dependant of the type of the chemical, its use and information already available.

Increased attention for: physico-chemical tests *in silico* (computer) modelling cell culture assays, etc. (ATLA (2002), 30, suppl.1, 1-125)



vitro tests to 'fingerprint

the product



Recommendations (1)

Animal experimentation an the 3Rs are 'an end of the day' issue. Get in higher on the (political) agenda.

Support and adopt policies that stimulate 3Rs development:

- Framework Programs
- ECVAM
- Organisations such as ECOPA
- Taking away financial barriers

- Etc.

Recommendations (2)

Fully implement Council Directive 86/609/EEC: at the EC level and at the level of the EU-MS

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Examples:

- tetanus potency testing: 2 different guidelines for potency testing, differing in the level of suffering

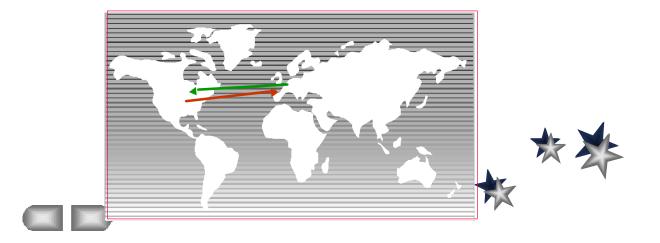
- Production of monoclonal antibodies





Recommendations (3)

Improve the exchange of test by harmonization of guidelines or by Mutual recognition of test data.



Recommendations (4)

Support the new testing strategies for testing of chemicals and biologicals that are more intelligent, more flexible and less burocratic.



Recommendations (5)

Consider the 3Rs of equal importance





Finally

Less animals make more science

and

more science makes better regulations

